

REALIZATION OF THE CONCEPT OF THE RUSSIAN CITIZENS FEDERAL MILITARY SERVICE TRAINING SYSTEM FOR THE PERIOD TILL 2020 ON REGIONAL LEVEL

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Abstract. *The aim of the study is to analyze the results of work of draft commissions of the Orenburg region on the implementation of the Concept of the federal system of preparation of citizens of the Russian Federation for military service for the period up to 2020 in 2011-2020.*

Materials and research methods. Materials of the study — accounting and reporting documents of the department of preparation and enlistment of citizens for military service and of the center of military-medical examination of the military commissariat of Orenburg oblast.

Results of the study and their analysis. In Orenburg oblast, the main provisions of the Concept's forecast indicators have been fulfilled. Notwithstanding a drop in the total number of citizens of conscription age, qualitative changes took place in the structure of their contingent: the indicators of fitness for military service depending on health condition became higher, mainly due to growing number of citizens of fitness category "A" and, to a lesser extent, due to growing number of citizens of fitness category "B".

Timely examination of conscripts in the period between call-ups sharply reduced the number of citizens requiring additional examination during call-ups. Optimization of the timing of examinations and timely expert decisions on the fitness for military service of citizens of this category were of great practical importance.

Key words: *Concept of the federal system of preparation of citizens of the Russian Federation for military service for the period till 2020, draftees, medical examination, military commissions, state of health, military-patriotic education, military service, Orenburg oblast*

Conflict of interest. The authors declare no conflict of interest

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РЕАЛИЗАЦИЯ НА РЕГИОНАЛЬНОМ УРОВНЕ КОНЦЕПЦИИ ФЕДЕРАЛЬНОЙ СИСТЕМЫ ПОДГОТОВКИ ГРАЖДАН РОССИЙСКОЙ ФЕДЕРАЦИИ К ВОЕННОЙ СЛУЖБЕ НА ПЕРИОД ДО 2020 г.

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Резюме. *Цель исследования – проанализировать результаты работы призывных комиссий Оренбургской области по реализации Концепции федеральной системы подготовки граждан Российской Федерации к военной службе на период до 2020 г. (Концепция).*

Материалы и методы исследования. Материалы исследования – учетные и отчетные документы отдела подготовки и призыва граждан на военную службу и центра военно-врачебной экспертизы (ВВЭ) военного комиссариата Оренбургской области.

Результаты исследования и их анализ. В Оренбургской области основные положения прогнозных показателей Концепции – выполнены. Несмотря на уменьшение общего числа граждан призывного возраста произошли качественные изменения в структуре их контингента – увеличились показатели годности граждан к военной службе по состоянию здоровья: преимущественно – за счет граждан категории годности «А» и в меньшей степени – категории годности «Б».

Своевременное обследование призывников в период между призывными кампаниями резко сократило число граждан, нуждающихся в дополнительном обследовании во время проведения призывных мероприятий. Важное практическое значение имела оптимизация сроков проведения обследования и своевременное принятие экспертных решений о годности к военной службе граждан данной категории.

Ключевые слова: *военная служба, военно-патриотическое воспитание, Концепция федеральной системы подготовки граждан Российской Федерации к военной службе на период до 2020 г., медицинское освидетельствование, Оренбургская область, призывники, призывные комиссии, состояние здоровья*

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Introduction

The manning of the Armed Forces of the Russian Federation is one of the most important elements of its national security¹.

Military service is a special type of federal public service for young people, which places increased demands not only on professional training, but also on the health and personal qualities of each serviceman [1].

Reduction of the term of military service under conscription (2008) to one year requires a twofold increase in the number of persons called up for military service. In this situation it is necessary to look for new ways and methods of work on comprehensive preparation of young people for military service [2].

By Order No 134-r of the Government of the Russian Federation of February 3, 2010, the "Concept of the Federal System of Preparing Citizens of the Russian Federation for Military Service for the Period up to 2020" (hereinafter, the Concept) was approved. The Concept outlined the main activities aimed at improving health, physical and psychological training, military-patriotic education of citizens subject to conscription, restoration of the system of mass physical training and sports for young people².

The aim of the study is to analyze the results of work of draft commissions of the Orenburg region on the implementation of the Concept of federal system of training of citizens for military service in 2011-2020.

Materials and methods of research. Materials of the research — records and reports of the department of training and enlistment of citizens for military service and the center of military-medical expertise of the military commissariat of the Orenburg region.

Results of the study and their analysis. Citizens are drafted by drafting committees established in municipalities of towns and rural territories. The decision on each recruitment is made by all members of the draft board, which ensures its collegiality.

During the period under study, 46 draft boards operated in the Orenburg Region, including one regional board, 7 urban boards, 7 urban district boards and 31 boards of rural municipalities.

In accordance with the Decrees of the President of the Russian Federation, draft campaigns are held twice a year: spring call-up — from April 1 to July 15; autumn call-up — from October 1 to December 31.

According to the current laws of the Russian Federation, men between 18 and 27 years of age who are fit for military service on health grounds and have no right to deferment of call-up are subject to call-up for military service³.

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Over a 10-year period (2011-2020), draft boards of the Orenburg Region sent 47299 citizens to the Armed Forces for conscription: the highest number of conscripts (5622) was in 2011; the lowest number (3927) was in 2018.

It should be noted that during medical examinations, a number of conscripts were given incorrect decisions on their fitness for military service. Subsequently, they served as grounds for early dismissal of these citizens for health reasons. The highest proportion of enlisted servicemen, who were dismissed early in the first three months of their military service (the reporting return), was recorded in 2011. It amounted to 0.25% of the number of conscripts; the lowest share — 0.02% — in 2016. In 2019 and 2020, there were no early discharged from military service.

The examination of citizens for fitness for military service on health grounds was conducted by specialists: psychiatrist, neurologist, therapist, oculist, surgeon, otorhinolaryngologist, dentist, and dermatologist. If necessary, a narcologist and a medical psychologist were additionally involved [3].

The Federal Law "On Military Duty and Military Service" provides for the following categories of fitness for military service based on health status:

Category "A" — fit for military service — there are no diseases or there are some chronic diseases with stable remission for several years.

"B" — fit for military service with minor limitations — there are chronic diseases with rare exacerbations with minor violations of the functions of organs and systems.

"C" — limited fitness for military service — there is a stable disorder of the vital functions of the organism as a result of illness, which limits the ability to fulfill the duties of military service in peacetime.

"D" — temporarily unfit for military service — temporarily lost the ability to perform the duties of military service as a result of acute diseases. A deferment of call-up for military service is granted for the term of up to 12 months for carrying out rehabilitation measures.

Category "D" — not fit for military service — has impairments to the vital functions of the organism as a result of illness or injury, which have led to permanent loss of the ability to perform the duties of military service in peacetime and wartime — is subject to removal from the military register.

Citizens with fitness categories "A" and "B" are subject to call-up for military service in peacetime⁴.

In 2011, 24646 citizens of call-up age arrived at the draft commissions, and according to forecasts, their number should decrease every year in the future. The share of those fit for military service due to their health (categories "A" and "B") was 63.3%, of which: category "A" — 29.2%; category "B" — 34.1%.

¹ On the National Security Strategy of the Russian Federation. Decree of the President of the Russian Federation Dated July 02, 2021, No. 400. URL: http://www.consultant.ru/document/cons_doc_LAW_389271. (Accessed 10.12.2021) (In Russ.).

² On the Approval of the Concept of the Federal System for Preparing Citizens of the Russian Federation for Military Service for the Period Until 2020. Decree of the Government of the Russian Federation Dated February 03, 2010, No. 134-r. URL: https://www.consultant.ru/document/cons_doc_LAW_149096/. (Accessed 10.12.2021) (In Russ.).

³ On Military Duty and Military Service. Federal Law Dated March 28, 1998, № 53. URL: <https://yandex.ru/turbo?text=https%3A%2F%2Fzakon.ru%2Fflaws%2Ffederalnyy-zakon-ot-28.03.1998-n-53-tz%2F> (Accessed 12.11.2021) (In Russ.).

⁴ On the Approval of the Regulations on the Military Medical Expertise. Decree of the Government of the Russian Federation of July 4, 2013, No. 565. URL: https://www.consultant.ru/document/cons_doc_LAW_149096/. (Accessed 10.12.2021) (In Russ.).

The diseases that served as the reason for exemption of citizens from military service were ascertained. The first place was occupied by diseases of the musculoskeletal system, with a share of 42.6%; the second place was occupied by mental diseases and behavioral disorders — 9.9%; in the third place — by endocrine, nutritional and metabolic diseases — 6.8%. The cumulative share of these diseases was 59.3%.

Next in importance were diseases of the circulatory organs — 6.6%; diseases of the digestive organs — 5.1, eye diseases — 4.2%. The other classes of diseases had a lower prevalence and did not have a significant effect on the fitness for military service.

In the current situation, in order to preserve the necessary human resource ensuring annual fulfillment of the state assignment for conscription of citizens to military service, an accurate system of medical and health-improving measures among citizens of conscription age was established. Improvement of the health of conscripts was closely linked to improvement of the system of sports and physical culture events. Young people were actively involved in physical training and sports, healthy lifestyles were promoted: giving up smoking and alcoholic beverages, and adhering to regimes of work and rest.

In the Orenburg Region during this period of time, there was a rise of military-patriotic work among conscript youth. A regional center of additional education "Podrostok" ("Teenager") and a regional center of military-patriotic education of youth were created and continue to work successfully in the region. Under the leadership of the regional branch of DOSAAF of Russia the All-Russian military-patriotic young men's movement has developed and is strengthening [4].

The number of military-patriotic circles, clubs, associations increased by more than 5 times between 2011 and 2020 (from 114 to 619), and the number of people involved in them — by 9 times (from 1763 to 15616). This work has helped foster a sense of patriotism and friendship among young people and motivate them to serve in the army and fulfil their constitutional duty to their country.

In 2020, there were over 660 Young Army units in the region with over 19,700 Young Army members. The training in the basics of military service received by conscripts allowed them to become worthy defenders of the Fatherland and to successfully serve their conscription in the Special Forces, Airborne Forces, and Navy. After completing military service as a conscript, the young men, as a rule, conclude contracts for further military service and become professionals in the military business.

In the Orenburg region there is an active development of mass sports activities, the number of young people involved in physical culture and sports is growing every year. Over the past 10 years, the number of sports schools increased to 85; 62 thousand children and teenagers take part in them. More than 40 thousand young people met the standards of the All-Russian physical culture and sports complex "Ready for Labor and Defense".

The forecast made in 2011 proved to be correct — over the period from 2011 to 2020, the number of recruits coming to the Orenburg region draft commissions decreased by 16.5% and will amount to 20571 persons in 2020. In 2020, the number of persons drafted to the Orenburg Region draft boards decreased by 16.5% to 20,571 persons.

Over the period under study, there has also been a considerable increase in the degree of fitness for military service of drafted youth.

The share of those fit for military service (categories "A" and "B") was 74.5% in 2020. 74.5%, i.e. there has been an increase by 11.2%. It should be noted that the bulk of the increase in the number of those fit for military service was due to the category "A". Its indicators increased by 7.7%. To a lesser extent, this occurred at the expense of category "B", whose indicators increased by 3.5%.

Analysis of the reasons for exemption from military service due to health conditions (categories "C" and "D") showed that in 2020 there was a significant change in the structure of diseases that caused exemption from conscription. In spite of the fact that the diseases of the musculoskeletal system still occupied the first place, their share decreased by 1.9 times, and amounted to 21.9%. Mental and behavioral disorders continued to occupy the second place, but their share doubled to 19.5%. In third place were diseases of the circulatory system, the share of which increased 2.3-fold and amounted to 15.1%. Next in importance were: eye diseases — 9.0%, — increase by 2.2 times; endocrine, nutritional and metabolic diseases — increase by 1.1 times — 7.6%; diseases of nervous system — increase by 1.4 times (5.9%). Heads of medical treatment organizations of all levels need to pay close attention to the prevention and treatment of this pathology.

It should be noted that during the period under study the dispensary work among conscripts has improved and the period of examination in medical treatment organizations has considerably decreased. The number of laboratory and instrumental examinations carried out for each conscript has considerably increased.

In 2011, the list of obligatory examinations to be conducted before the examination of conscripts included: measurement of height and body weight; chest fluorography; blood tests — determination of hemoglobin and leukocytes; urine tests - determination of specific gravity and the presence of protein.

By 2020, the list of mandatory tests for conscripts was expanded by adding: general blood test, general urine test, blood test for antibodies to HIV infection, chronic hepatitis B and C, electrocardiography.

In 2011, of the total number of citizens of call-up age arriving at draft committees (24646), the share of conscripts sent to medical treatment organizations for outpatient or inpatient supplementary examination to clarify the diagnosis of diseases amounted to 22.4% and only 57.1% of them completed examinations before the end of the draft.

Under the leadership of municipal draft commissions and with the joint work of health care, education and military commissariats, successes were achieved in conducting examinations of conscripts. The period between conscription campaigns was used extensively, resulting in a sharp decrease in the number of citizens sent for additional examination during them.

In 2020, the share of conscripts sent for additional medical examination decreased to 14.5% of the total number of those coming to the draft commissions, and the share of those who completed the examination was 82.4% of the total number of those sent for examination.

Conclusion

1. In the Orenburg Region, the main provisions of the forecast indicators of the Concept have been fulfilled. Despite a drop in the total number of individuals of a call-up age, qualitative changes have occurred in the structure of their contingent. The indicators of fitness for military service due

to health condition have increased: mainly due to citizens of fitness category "A" and, to a lesser degree, category "B".

2. Timely examination of conscripts between call-ups sharply reduced the number of citizens requiring additional examination during call-ups. Optimization of the timing of examinations and timely expert decisions on the fitness for military service of citizens of this category were of great practical importance.

3. In connection with the Decree of the Government of the Russian Federation on the prolongation of the Concept un-

til 2030, the interested structures at the municipal and regional levels will take all measures to solve a number of problems related to its implementation⁵⁵.

⁵⁵ On Approval of the "Concept of the Federal System of Preparation of Citizens of the Russian Federation for Military Service for the Period to 2030": Decree of the Government of the Russian Federation of October 30, 2021 №3082. URL: <https://docs.cntd.ru/document/902197351>. (Accessed 10.01.2022) (In Russ.).

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